# JITMM2010 & IMC2010 Joint International Tropical Medicine Meeting 2010 (JITMM2010) and International Malaria Colloquium (IMC2010)



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# Paradigm Shifts & Programmatic Challenges:

## Health System Strengthening, Revitalisation of Primary Health Care and Disease Control Outcomes

#### Maxine Whittaker

Australian Centre for International and Tropical Health (ACITH), SPH, UQ

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#### Outline



- What is the debate?
- Why the debate?
- What are the concerns?
- What are the challenges?
- What do we know works/ conditions for success?
- Example of how approaching in Vanuatu and Solomon Islands public health programmes using malaria entry point
- Research agenda?





### WHAT IS THE DEBATE?

# The Pendulum of Health Development Assistance

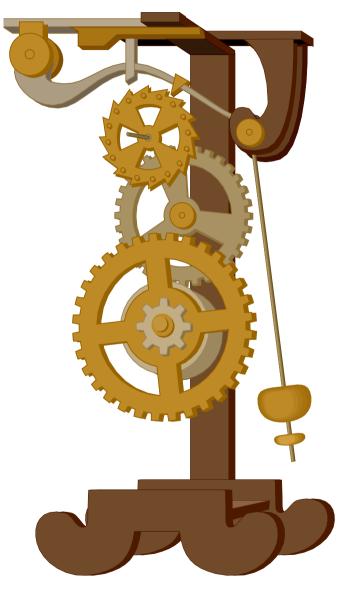


1970s - 1980s

- Primary Health Care
- Selective vs
   Comprehensive Primary
   Health Care

#### 2000s

- Reinvigoration of Primary Health Care
- Health Systems
   Strengthening







### WHY THE DEBATE?



### What is Driving These Shifts?



#### Horizontally

- Sustainability
- Health workforce shortages
- Recognition of weakness of health systems
- Country ownership: their priorities not donors
- Gains from vertical approaches short lived
- Academic and INGO pressures
- Theoretical advantages
- Community accept interventions better
- Decentralisation of health care



### What is Driving These Shifts?

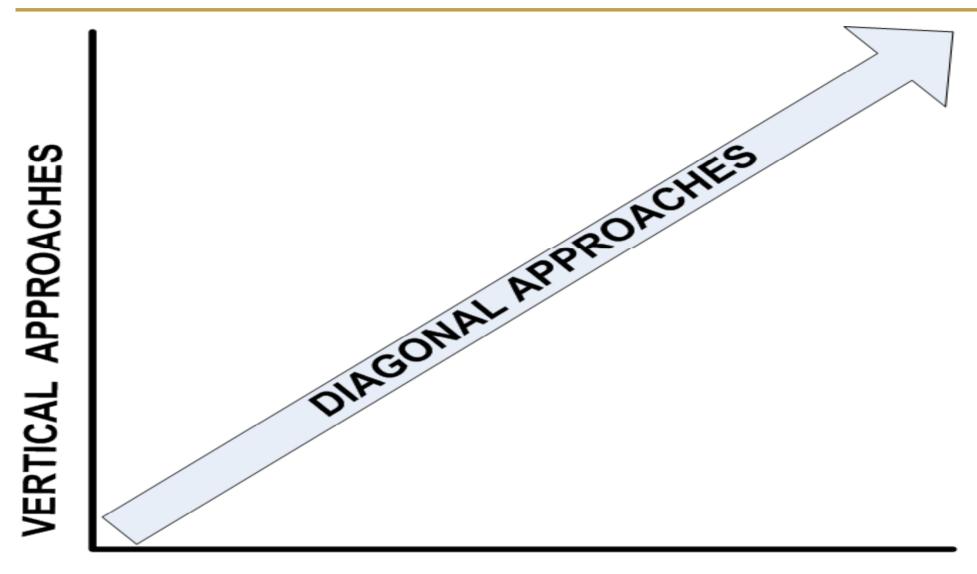


#### Vertically

- Financial availability
- Improved coverage
- Progress or lack therefore towards MDGs
- Global health initiatives
- Donor demands and priorities
- Theoretical advantages







#### **HORIZONTAL APPROACHES**



Health care middle managers

Integrated – operational and administrative

Disease control managers

Integrated – operational and administrative

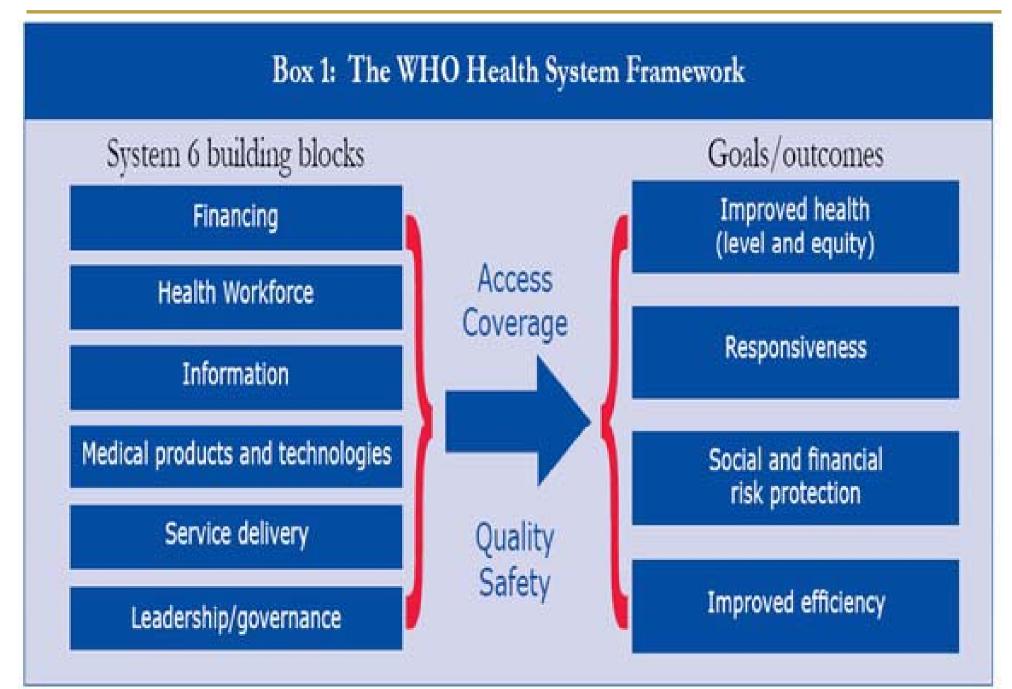
General services of multifunctional health care services (health centres and hospitals) Indirect
programme –
operational
integration only

Unger et al 2003 pg S30 Vertical programme – no integration at all

Programme's own operating core

### WHO Health System Framework







#### WHAT ARE THE CONCERNS?

# Concerns About Integration From Disease Specific Program Focus

- Loss of focus:
- Pace of scaling up
- Affordability of comprehensive package
- May disenfranchise the poorest groups and contribute to increased inequities unless population coverage is high
- Success of linked interventions inextricably tied to smooth running of underlying programmes
- Evaluation of disease control programmes straightforward

- Donor coordination
- Integration of disease control programmes could damage health care services
- The development of integrated models of care for people with complex chronic conditions challenging
- Scarity of evidence based information but high expectations

# Some Evidence Vertical Useful For The University Of Queensland

- Vector control
- Rare diseases
- Outreach to specific groups
- Epidemics and emergencies
- Provision for health activities with no demand eg.
   Surveillance
- ? Intersectoral approaches



# Some Opportunities When Integration Useful:



- Programmes closely co-ordinated
- Rely partly/completely on clinical components
- Rely partly / completely on point-of-care health information
- Chronic illnesses





# WHAT ARE THE CHALLENGES?

## Challenges



- Timing of interventions
- Health workforce re-orientation
- Quality of services
- Maintaining some specialised services and skills
- Not one size fits all
- HIS challenges
- Amount of effort required (& pressure of performance based financing and global targets
- Lack of understanding about synergistic effects
- Efficacy Effectiveness gap





### WHAT DO WE KNOW?

# Conditions for Successful Integration The University Of Queensland Australia

- Requires a coherent vision at the country level of the way forward,
- Integration of programmes for health problems
- Strong country leadership and political commitment
- Strong governance
- Attention required to both the design of health systems strategies and the implementation of change
- Capacity for integration requires:
  - Functioning resourced and utilised health system,
  - Functioning middle management,



# Approaches To Diagonal Integration Of Queensland Approaches To Diagonal Integration Of Queensland

#### Service integration

#### Stepwise approach:

- develop screening and testing services for each condition
- 2. Co-location of services
- 3. Cross training of specialists and generalists Consider:
- Flow of patient; Task delegation; Worker time management and programming; Privacy in facilities; Gender and special group needs



# Approaches To Diagonal Integration Of Queensland Approaches To Diagonal Integration Of Queensland

#### **Management integration**

#### All require

- functioning pharmaceutical distribution systems and
- mechanisms to train staff in areas as diverse as management, quality assurance, information systems
- Wasteful to organize these separately

## **Examples: Service Integration**



- Single disease campaigns and add-ons (piggyback)
- Same population of interest and related because of secondary morbidities
- Same/ similar modes of transmission
- Point of care "service integration"



# Examples: Management Integration The University Of Queensland

#### **Training**

 Reinforce integrated patient care principles by reinforcing package of key prevention and management of common illnesses/health problems

#### Epidemics and surveillance

 Routine principles and approaches are similar although different responses according to mode of transmission, infectivity and interventions available



## Financial Management



- A demonstration effect of a programme's financial management capacity development.
- Any financial management capacity building to be provided to other staff and programmes within the MoH.
- Any model for health economics/costing analysis should utilise common tools being considered for broader health systems use
- Any activities in broadening public/private partnerships for the malaria programme could model/demonstrate approaches for broader HSS.

#### Health Workforce



- Ensuring multi-skilling without overloading
- Ensuring focus on other health activities not overshadowed by disease activities
- Strengthening skills in area such as surveillance, health promotion, epidemics management
- Appropriate and accepted use of community volunteers.
- Laboratory
- Using disease training to reinforce other clinical skills
- Entomological skills
- Principles and practice of supportive supervision,
- Management staff



## Information Management



- Share resources to strengthen the capacity of the malaria health information
- Many of the national malaria indicators in the consolidated work plan have relevance to the broader health system
- The role of mapping as an improved information collation, dissemination and implementation planning tool
- Improved denominators can increase the accuracy of monitoring for the health system.
- Any survey done to evaluate coverage used to also validate other routine health service coverage data.
- Surveillance systems.
- Data gained from applied research is another source of health information for health systems.



## Medical Products & Technologies The U

- Development of Standard Operating Procedures (and skills) for the management of health products at all levels
- Plan to ensure every opportunity for distribution of essential goods to health facilities/local level
- Activities to look at introduction /re-introduction of health related technologies should be done in consideration of broader diagnostic capacities in the health system
- Microscopy maintenance
- Pharmaco-vigilance and quality assurance



## Service Delivery



- Any training/aids on one disease should include
  - Normal clinical diagnostic skills,
  - Rational Use of Drugs,
  - IMCI
  - ANC/PNC,
  - Infection control and waste management,
  - Communication skills and
  - Good clinical record keeping and information management.
- Any activities to strengthen/develop the capacity of the provide health promotion support s



### Leadership and Governance



- Increasingly, leadership and governance issues challenge the timely effective performance of any disease control programme at all levels.
- Use these activities to demonstrate



### **RESEARCH AGENDA**

#### Role of Research



- No systematic assessment to determine if integration does increase performance or outcomes
- No demonstration of the superior cost effectiveness of vertical programmes for controlling specific targeted disease
- ? Culturally appropriate linkages for programmes and services
- ? Effectiveness
- ? Cost efficiency





### CONCLUSION

#### Need to Ask:



- 1. Is it Desirable
- 2. Is it Possible
- 3. Is it Opportune

to integrate

# Integration ...



Do we have the evidence?

Do we need this evidence?

Will the international and national health development communities use the evidence?

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